DGLVR Webinar

Manual,
Reporting, and
Spending
Updates

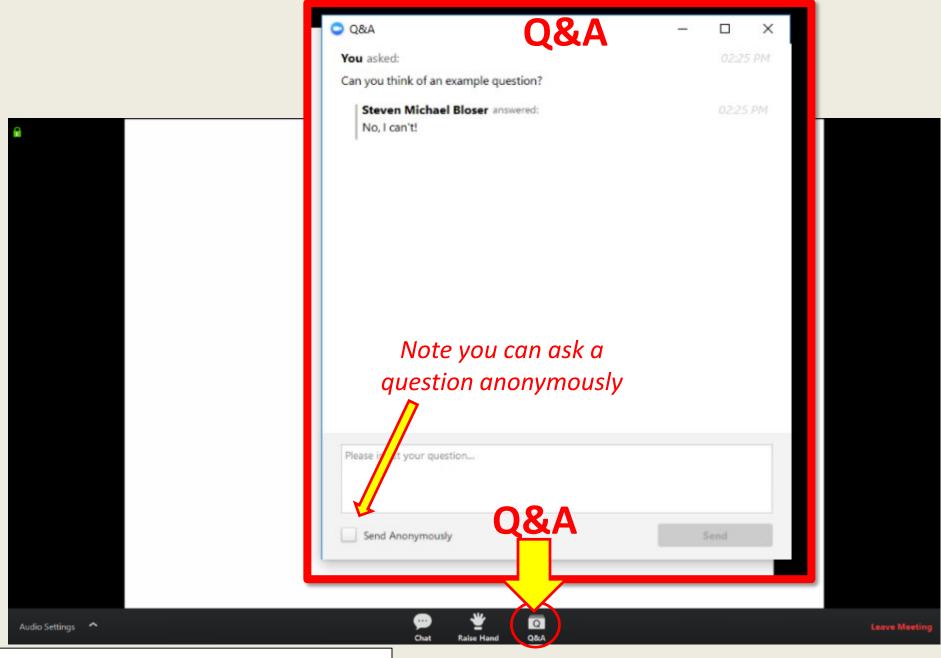


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For technical assistance, call: 814-865-5355

866-823-7699.

Center for Dirt and Gravel Road Studies



For audio via phone: 866-823-7699 For technical assistance: 814-865-5355



DGLVR Update



DGLVR Updates:

Admin Manual

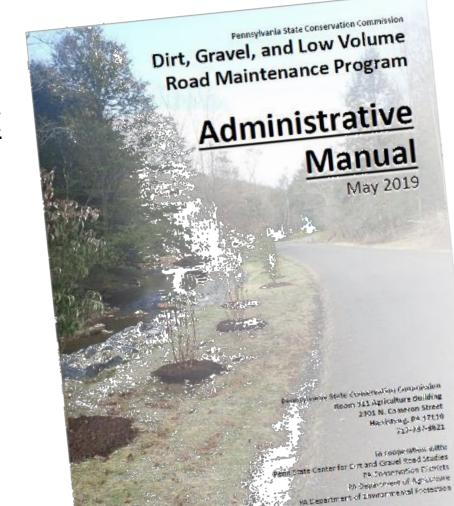
Quarterly Reporting

Spending

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Admin Manual

- Written in 2014, Updated in 2017
- SCC approved updates
 5/14/19 that take effect
 7/1/19



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Admin Manual

Manual Update Process

- 2018: Draft changes made to manual
- Fall 2018: Advisory Workgroup had several meetings/calls to review and discuss
- Jan 2019: To CDs for review (7 sets of comments received)
- Jan 2019: Provided to PDA Legal for review
- Mar 2019: Final advisory workgroup feedback
- April 2019: Final approval by PDA legal
- May 2019: "Track Changes" version of manual to SCC
- <u>5/14/19</u>: SCC Approved manual effective 7/1/19

New Manual and Policies effective July 1, 2019:

- Why: allows time to adjust, provide new forms (contract and completion report) and make GIS updates.
- Contracts signed before 7/1/19: old policies apply (grandfathered)
- Contracts signed on/after 7/1/19: new policies apply
- GIS forms and website will be updated 7/1/19

Review of Significant Changes

- This is a Summary of major changes only
- "Track Changes" version of admin manual available on CDGRS Website

8. PERMITS AND OTHER REQUIREMENTS

Program projects must comply with all federal state and local permit The Program has no specialized permits and projects are not requirements. exempt from any permit requirements. specific questions permitting, contact your local DEP

d in order for

Any required project permits or plan approvals must be obtained by the grant recipient before funding can be advanced or work ean begin before work can begin on the portion of the project related to the permit. Under no circumstance can any project work begin until all required permits

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ient before work can begin on the portion of the project related to Work can begin Under no circumstance can any recinient applicant is

• **Quarterly Reporting**: Move to quarterly reporting required updates to several sections (3.3, 3.9, 3.10)

3.10 Quarterly Reports

Districts are required to submit quarterly reports to the Commission using the CDGRS DGLVR Mapper. Reports are due 15 days after each quarter ends, beginning April 15 for the January to March qQuarter. All administrative, education, and project expenses must be reported in the quarter in which they are paid out of the Program account. Districts must keep documentation for all Program expenses. In order to submit quarterly reports, all project, administrative, and educational expenditures for the quarter must be entered into the GIS system. Information on contracted projects is also required, as well as a summary of Program activities from district staff for the quarter. The Conservation District Manager, or their approved designee, is required to submit the report. For more information on the quarterly reporting process or available training, visit:

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For assistance, call: 814-865-5355

ources/cdgrs-mapper-geographic-information-

• 3.4, Admin / Edu Wording: Clarification of allowable administrative and education expenses

3.4.2 Administrative Funds

A district may use up to 10 percent of their total allocation for administering the Dirt, Gravel, and Low-Volume Road Maintenance Program. Administrative funds must be tracked separately for the Dirt, and Gravel, and Low-Volume Road allocations. The primary purpose of administrative funds is to assure adequate funding for technical staff who work on the Program. Support staff such as clerical, bookkeeping, and management staff who also work on the Program may be supported with administrative funds provided that an accurate accounting can be provided for actual time spent directly with the program. Administrative funds must be spent as expenses are incurred, funds cannot be transferred in advance to a separate account. Administrative funds must be spent within two years of State budget approval. Administrative expenses are outlined in the Commission Statement of Policy 83.611 (Appendix B).

- Staff and management salaries, including benefits, may be reimbursed only for time spent working directly on the Program.
- Other administrative expenditures for items such as vehicles, copiers, utilities, rent, etc. are eligible for reimbursement, but only if they are billed proportionally to the DGLVR Program or shared equally with other CD Programs based on full time equivalency required to administer the Program.

 3.7.4.5, Prevailing Wage: Updated and clarified CD role in documenting PW. Included new notification letter and verification form as part of project contracts

It is the responsibility of the grant recipient to assure prevailing wage has been paid and to obtain copies of certified payrolls from any contractors where prevailing wage applies. Conservation Districts need to notify grant recipients of prevailing wage requirements and to verify the requirements of prevailing wage were followed by the grant recipient prior to final payment.

A prevailing wage "Notification letter", attachment F to the DGLVR Contract, must be completed and kept in the project file. This letter ensures that applicants have verified that they are aware of prevailing wage requirements.

For projects where prevailing wage is required, a notarized "Certified Statement of Compliance", attachment G to the DGLVR contract, must be completed and kept in the project file. This form is completed by each contractor and ensures they have met the requirement of the prevailing wage act.

DGLVR Update

Significant Admin Ma

- 3.7.4.5, Prevailing Wage:
- Notification form for all contracts
- New attachment to contract

Attachment F To Contract

Pa Dirt, Gravel, and Low Volume Road Program

Prevailing Wage Notification and Acknowledgment Form

Conservation District Notification to Grant Recipient

4/2018

Date:					
The Conserva	ation District is providing				
(district name)	(grant recipient)				
this letter as an attachment to the Dir	t, Gravel, and Low Volume Road contract on				
Ro	oad regarding the grant recipient's responsibility to meet				
prevailing wage requirements. For pro	ojects exceeding a total project value of \$25,000, the grant				
recipient must obtain a prevailing wag	ge determination through the Department of Labor and				
Industry (DLI) and included it with the	Industry (DLI) and included it with the bid package for any contracted labor. Municipal employees				
are not subject to prevailing wage law					
By signing this form, the grant	recipient acknowledges receipt of prevailing wage				
requirements from the Conservation [District. If you have any questions regarding prevailing wage,				
please contact the PA Department of	please contact the PA Department of Labor and Industry, Bureau of Labor Law Compliance, at				
800-932-0665, or visit: https://www.dli.pa.gov/Individuals/Labor-Management-Relations/Ilc/prevailing-wage					
Grant Recipient Ack	nowledgement to Conservation District				
I hereby acknowledge that I have read	and understand the above notification to				
	to comply with Pennsylvania's prevailing wage law.				
(grant recipient)					
Printed Name (grant recipient signee)					
Signature (grant recipient signee)					
Title (grant recipient signee)	Date Acknowledged				

DGLVR Update

Significant Admin Mar

- 3.7.4.5, Prevailing
 Wage:
- Certification form for contracts where PW applies
- New attachment to contract

THE NOTARIZATION MUST BE COMPLETED ON FIRST AND LAST SUBMISSIONS ONLY. ALL OTHER INFORMATION MUST BE COMPLETED WEEKLY.

*FRINGE BENEFITS EXPLANATION (FB): Bona fide benefits contribution, except those required by Federal or State Law (unemployment tax, workers' compensation, income taxes, etc.)

Please specify the type of benefits provided and contributions per hour:

1) Medical or hospital care

2)	Pens	sion or retirement		
	Life insurance			
4)	Disability			
5)	Vacation, holiday			
6)	Other (please specify)			
		CERTIFIED S	STATEMENT OF CO	MPLIANCE
1.	The	undersigned, having executed a contract v	with	
				GENCY, CONTRACTOR OR SUBCONTRACTOR)
	(a)	The prevailing wage requirements and t		ve-identified project, acknowledges that: are included in the aforesaid contract.
	(b)	Correction of any infractions of the afor	esaid conditions is the	contractor's or subcontractor's responsibility.
	(c)	It is the contractor's responsibility to inc any subcontract or lower tier subcontract	_	ge requirements and the predetermined rates in
2.	The undersigned certifies that: (a) Neither he nor his firm, nor any firm, corporation or partnership in which he or his firm has an interest is debarred by the Secretary of Labor and Industry pursuant to Section 11(e) of the PA Prevailing Wage Act, Act of August 15, 1961, PL. 987 as amended, 43 P.S.§ 165-11(e).			
	(b)	-		y subcontractor if such subcontractor or any firm, atterest is debarred pursuant to the aforementioned
3.	The (a)	undersigned certifies that: the legal name and the business address	of the contractor or sub	ocontractor are:
	(b)			ration organized in the state ofion (describe)
	(c)	The name, title and address of the owne		` '-
		NAME	TITLE	ADDRESS
				ractor to civil or criminal prosecution, provided in gust 9, 1963, 43 P.S. § 165.1 through 165.17.
_		(DATE)	-	(SIGNATURE)
			-	(TITLE)
25	REV 10	SEAL 0-03 (Page 2)		Taken, sworn and subscribed before me this Day of A.D.,

- **Note DGLVR Prevailing Wage Q&A Document**
- https://www.dirtandgravel.psu.edu/pa-programresources/program-specific-resources/referencematerial

Prevailing Wage & the Dirt, Gravel, and Low-Volume Road Program Frequently Asked Questions for Municipalities updated 2/2019

NOTE: The information provided here is to help Dirt, Gravel, and Low-Volume Road (DGLVR) grant recipients understand how the Pennsylvania Prevailing Wage Act affects DGLVR Projects and is NOT an official determination on whether or not Prevailing Wage applies to a specific project. If a DGLVR grant recipient has any questions about whether Prevailing Wage applies to a specific project, they should contact the PA Department of Labor and Industry for an official determination.

Thank you to the Huntingdon County Conservation District and the PA Department of Labor and Industry for preparing this document

- This piece of legislation requires the "prevailing wage" rate to be paid to contracted labor for 1. What is the Pennsylvania Prevailing Wage Act? construction projects with an estimated cost of \$25,000.00 or more when public funds are involved.
- The Bureau of Labor Law Compliance, which is part of the PA Department of Labor and Industry 2. Who determines prevailing wage rates? alling Wage Act apply to Dirt. Gravel, and Low-Volume Road

- 3.7.4.6, In-Kind Contributions: Added provision that in-kind spending must meet Program policies
 - Stream Crossing Replacements
 - Driving Surface Aggregate
 - Full Depth Reclamation

project. Only costs that are directly part of a Program project, and that meet all current Program policies for eligible expenses, shall be considered as in-kind. Some examples of ineligible expenses that will not be considered as in-kind contributions include, but are not limited to Some examples include, but not limited to: Stream crossing replacements that do not meet Program policy cannot count as in-kind; Surface aggregates that do not meet the Program's DSA policy cannot count as in-kind; Full Depth Reclamation projects that do not meet the Program's policy cannot count as in-kind."

Audio also available via phone: 866-823-7699

- Chapter 5:
- Meant as a standalone chapter for Grant Applicants.
- This chapter was updated to reflect changes elsewhere in manual.

Audio also available via phone: 866-823-7699

- 7.1, Stream Crossing Replacements:
 - No round pipes over 3' allowed in streams

Round pipes over 36" in diameter are not permitted for use in DGLVR funded stream crossings. Oval or squash pipes are acceptable. This relatesapplies only to stream crossing replacements, round crosspipes are standard and acceptable for road drainage.

Audio also available via phone: 866-823-7699

- 7.1, Stream Crossing Replacements:
 - Policy application to small streams

Policy Application to Small Streams

For Program purposes, the stream crossing policy applies to situations where streams, including intermittent channels, with identified bed and banks are flowing into the road or the uphill ditch. Contact the State Conservation Commission in questionable circumstances. In order for policy exceptions on "questionable stream" channels, Districts must obtain written approval from the Commission prior to contracting the project.

Audio also available via phone: 866-823-7699

- <u>8.1, Permits</u>:
 - <u>Old Wording</u>: could not advance funds on project until permit was in hand
 - <u>New Wording</u>: "Any required project permits must be obtained by the grant recipient <u>before work can begin on the portion of the project related to the permit."</u>

8. PERMITS AND OTHER REQUIREMENTS

Program projects must comply with all federal state and local permit requirements. The Program has no specialized permits and projects are not exempt from any permit requirements. For specific questions regarding permitting, contact your local DEP permitting, staff or district.

Any required project permits or plan approvals—must be obtained by the grant recipient before funding can be advanced or work can begin before work can begin on the portion of the project related to the permit. Under no circumstance can any project work begin until all required permits.

- Appendices:
 - <u>Contract</u>: minor wording changes, two new attachments dealing with Prevailing Wage

```
Will be updated in GIS 7/1/19
List of Attachments:
       Attachment A – Grant Application and Workplan (project specific)
       Attachment B Work Plan (project specific)
       Attachment BC – General Contract Provisions (PA standard)
       Attachment DC - Dirt, Gravel and Low Volume Road Maintenance Progra
                      Statement of Policy (PA standard) Statement of Policy,
                      incorporated by reference, available at
                      www.dirtandgravelroads.org)
       Attachment DE – Quality Assurance Board Standards (county specific)
       Attachment EE – Schedule of Payments (project specific)
       Attachment G Project Performance Report (project specific)
       Attachment F – Prevailing Wage Notification Letter (project specific)
       Attachment G - Prevailing Wage Certified Statement of Compliance (project
       specific)
```

- Appendices:
 - Organization: Appendices reorganized and attachments to contract incorporated into single appendix

Appendices

APPENDIX A.	DIRT GRAVEL, AND LOW-VOLUME ROAD PROGRAM LAW 9106
APPENDIX B.	COMMISSION STATEMENT OF POLICY
APPENDIX C.	CONTRACT AND ATTACHMENTS
	CONTRACT AMENDMENT
	STREAM CROSSING REPLACEMENT EVALUATION
	TRAFFIC COUNTY VALIDATION AND INSTRUCTIONS
	PROJECT COMPLETION REPORT.
APPENDIX H.	DEFINITIONS AND ACRONYMS

- Appendices:
 - Project Completion Report: minor changes to project closeout summary
 Will be updated in GIS 7/1/19

Use actual project costs after receipts are totaled.	In-Kind Contributions Includes goods and services from applicant and other sources.
Project Commitments:	In-Kind Contributions from Grant Recipients:
A. Contract Amount\$	I. Materials\$
B. Amendments (if applicable) \$	J. Equipment\$
C. Total Committed (A+B) \$	K. Labor\$
Project Expenditures: (receipts must be submitted)	L. Engineering. \$
D. Materials\$	In-Kind Contributions from Other Sources:
E. Equipment\$	M. Other Sources (describe below) \$
F. Labor\$	
G. Engineering (limit 10% of line C) \$	
H. Total Expenditures (D+E+F+G) \$ Represents the total DGLVR funds paid to the grant recipient.	N.Total In-Kind Value (I+J+K+L+M). \$

Opening

Width:

Opening

Width:

Significant Admin Manual Changes

Appendices:

Opening

Width:

Project Completion Report: minor changes to Will be updated in GIS 7/1/19

project closeout summary

Opening

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High Water Bypass.		#	_ vegetative ivia	anagement ———	
In-stream Stabilizati	on Structures	#	Select Thinning	z/Pruning	ft
Bioengineering	······	sq yd	Seeding/Mulchi	ing	sq yd
•	multiple pipes; S =squash pi	ipe; A=arch pipe (w/bottom);	• •		
Crossing 1 Bank	kfull Width:ft	Crossing 2 Bank	:full Width:ft	Crossing 3 Ban	ıkfull Width:ft
Existing Structure	New Structure	Existing Structure	New Structure	Existing Structure	e New Structure
Type:	Туре:	Type:	Туре:	Type:	Туре:

Cother — Cot	
All Other Practices Implemented	# List Practices

Opening

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Manual on Website:

> Program Resources			
Blank Forms			
Reference Material			
Administrative Guidance Manual			
1. Introduction			
2. SCC Role			
3. Cons. Districts Role			
4. QAB Role			
5. Applicant Role			
6. CDGRS			
7. Add. Program Policies			
8. Permits			
Appendix A			

Administrative Guidance Manual

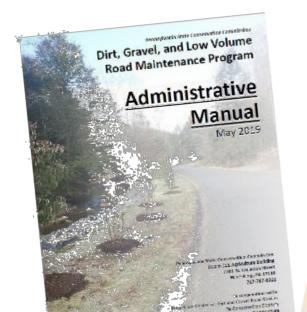
New DGLVR Administrative Manual Effective 7/1/19

At its 5/14 meeting, The State Conservation Commission adopted revisions to the administrative manual. Revisions are effective 7/1/19 and contracts signed before that date should follow old manual and policies. Contracts signed on or after 7/1/19 should follow the new manual, policies, and forms. This section is provided so Conservation Districts can prepare for the change. Revisions to the Contract and Completion report will be incorporated into the GIS tracking system and made available on 7/1/19.

- New Admin Manual (5.23 MB): New version of administrative manual effective 7/1/19
 - <u>Track Changes Admin Manual</u> (2.91 MB): New version of manual with "track changes" used to highlight differences from the 2017 Manual.
- New Contract (44.3 KB): Revised contract between CDs and grant recipients (effective 7/1)
 - <u>Track Changes Contract</u> (49 KB): New version of contract with "track changes" used to highlight differences from the current contract.
 - <u>Prevailing Wage Notification Letter</u> (104 KB): New attachment to contract (effective 7/1)
 - o Prevailing Wage Certification (9.24 KB): New attachment to contract (effective 7/1)
- Project Completion Report (1.51 MB): Revised project completion report (effective 7/1)
 - <u>Track Changes Project Completion Report</u> (1.51 MB): New version of completion report with "track changes" used to highlight differences from the current completion report

QUESTIONS?

- Track Changes Manual available on CDGRS website
- Contracts signed 6/30 or earlier grandfathered into old policies
- Contracts signed 7/1 or later: new manual and policies apply
- New forms in GIS and on website 7/1/19



In the mail to CDS:

Two printed admin manuals

Three printed Annual Summary Reports





DGLVR Updates:

Admin Manual

Quarterly Reporting

Spending

Quarterly Reporting:

- Three reports done since first one in Sep 2018
- April-June report due July 15th ***
- Automated replenishments working to get funds out of Harrisburg:
 - Only \$220,000 of \$26,000,000 for FY 2018-19
 remain in Hbg

Quarterly Reporting:

- Quarterly reports go with replenishments to justify spending
- Some advice on quarterly reporting:

CDGRS Quarterly Activity Report

Page 4 of 5

COUNTY CONSERVATION DISTRICT

Time Period: 07/01/2018 - 09/30/2018

Summarize education, outreach, and promotional activities:

Wrapped up a demonstration project that was stared in 2016. As part of this demo project workshops were held to demonstration shallow pipe installation to both eligible participants and to conservation district staff members. Also presented program information to the COG and Leadership Class of 2018. One staff member attended the two day ESM training and Stream Crossing installation training as well as Center webinars (recorded and live).

- Activity level justifies education spending.
 - Demo project, and workshops make a good outreach
 - Presentation to COG is a good way to get information out
 - ESM and Stream crossing training keeps staff up to date

CDGRS Quarterly Acti	vity Report Page 5 of 5
COUNTY CONSERVATION DISTRICT	Time Period: 07/01/2018 - 09/30/2018
Describe other activities done or time spent on DGLVR Progr	ram:
Time was allocated to project planning, file notes, and necess	sary follow up.
List any administration/education expenses greater than \$5	00, excluding salaries:

Admin/Edu Checks over \$500

Summarize site visits, including pre-application, conducted by CD:

Project Site Showings: Conducted 4 site showings

Pre-Construction Visits: Conducted 3 pre-construction meetings

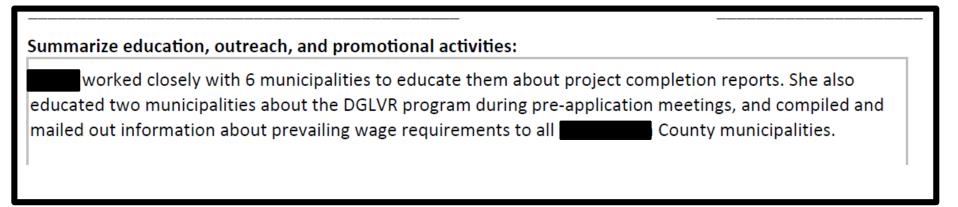
Pre-Application Visits: Met with 3 Townships for Pre-Application Site Visits

Construction Checks: Conducted numerous construction inspections for 6 different projects

Shows effort from active county

This quarter, attended a road assessment training and advanced GIS training with the Center for Dirt and Gravel Road Studies. She also attended the US Forest Service Stream Simulation training to learn about designing road-stream crossings to allow for aquatic organism passage, and spent a day with DEP and staff reviewing Chapter 105 permit questions in County. Significant time was spent helping municipalities with project completion reports and discussing future DGLVR project plans.

Keeping up to date with education and training



Briefly describes a lot of one-on-one work with applicants

Sent annual notice of funding to all eligible applicants.

Quarterly Reporting

Example of Questionable Activity vs Spending:

COUNTY CONSERVATION DISTRICT	Time Period: 07/01/2018 - 09/30/2018
Summarize education, outreach, and promotional acti	vities:
None	
Summarize site visits, including pre-application,	conducted by CD:
Periodic meetings and phone calls with	ownship, their engineer, etc. to discuss
COUNTY CONSERVATION DISTRICT Describe other activities done or time spent on DGLVR P	Time Period: 10/01/2018 - 12/31/2018 rogram:
Contacted various municipalities to discuss potential proj try and spend our funding (LVR in particular).	ects that could be completed in the short term to
COUNTY CONSERVATION DISTRICT Summarize education, outreach, and promotional activ	Time Period: 10/01/2018 - 12/31/2018

Example of Questionable Activity vs Spending:



Summarize education, outreach, and promotional activities:

None

- Minimal outreach
- No project payments since quarterly reporting began
- Still using admin/edu funds

Summarize site visits, including pre-application, conducted by CD:

Periodic meetings and phone calls with Township, their engineer, etc. to discuss



COUNTY CONSERVATION DISTRICT

Time Period: 10/01/2018 - 12/31/2018

Describe other activities done or time spent on DGLVR Program:

Contacted various municipalities to discuss potential projects that could be completed in the short term to try and spend our funding (LVR in particular).



COUNTY CONSERVATION DISTRICT

Time Period: 10/01/2018 - 12/31/2018

Summarize education, outreach, and promotional activities:

Sent annual notice of funding to all eligible applicants.

DGLVR Update



DGLVR Updates:

Admin Manual

Quarterly Reporting

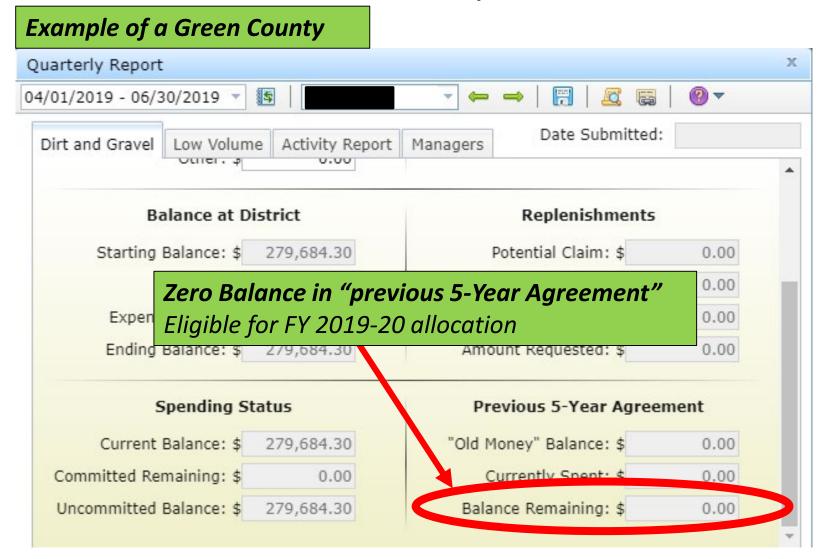
Spending

CD 5-Year Contract and Spending

- 5-year SCC contract with CDs expired June 30, 2018
- Agreements were extended through June 30, 2019 to allow CDs to expend money and complete projects.
- Approved at 3/2019 SCC meeting:
 - Counties with uncommitted old funds as of 5/24/19 (Red): not eligible for FY 2019-20 Allocations
 - Counties with unspent old funds as of 6/30/19 (Yellow): FY 2019-20 allocations reduced by amount of unspent funds.
 - DNG and LVR tracked separately, and any money withheld is distributed to eligible CDs (Green).

CD 5- Year Contract and Spending

Reminder: how to determine your status



Previous 5-Year Agreement

"Old Money" Balance: \$ 198,230.30

Balance Remaining: \$

Currently Spent: \$ 145,652.59

52,577.71

CD 5- Year Contract and Spending

Spending Status

Committed Remaining: \$ 215,524.49

Uncommitted Balance: \$ (134,243.61)

irrent Balanco: ¢ 81,280,88

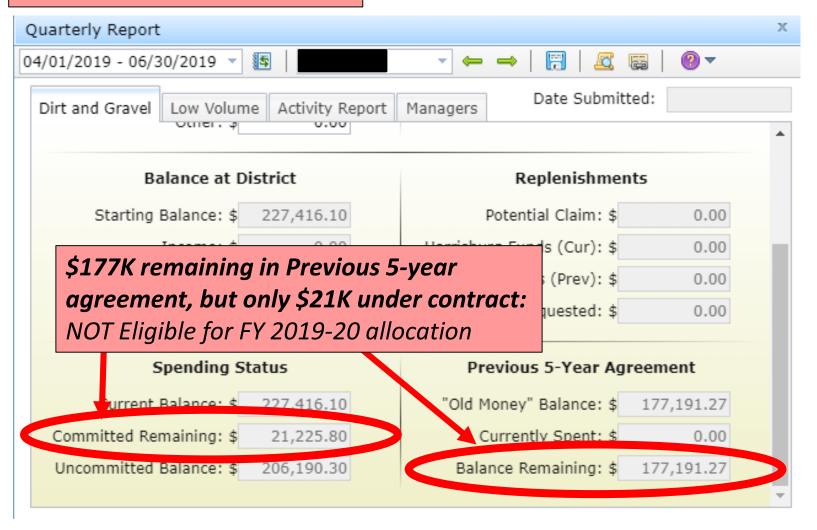
Reminder: how to determine your status

Example of a Yellow County Quarterly Report 04/01/2019 - 06/30/2019 -Date Submitted: Dirt and Gravel Low Volume Activity Report Managers **ामाना** . क् **Balance at District** Replenishments 145,652.59 Starting Balance: \$ 214,953.99 Potential Claim: \$ \$53K remaining in Previous 5-year nds (Cur): \$ 11,979.48 agreement, but \$215K under contract: nds (Prev): \$ 0.00 Eligible for FY 2019-20 allocation Requested: \$ 11,979.48 Would have allocation reduced by \$53K

CD 5- Year Contract and Spending

Reminder: how to determine your status

Example of a Red County



Spending Status

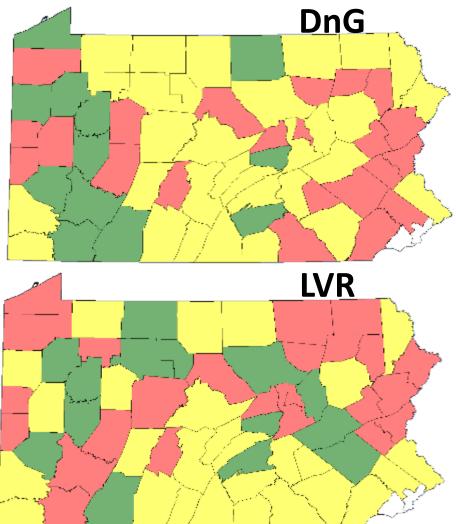
- \$130M allocated to CDs through previous 5-year agreement
 - \$5.4M in old funds left to be spent before June 30
 - \$250,000 of that still needs to be committed (red)
 - \$5.2M of that is committed, just needs to be spent (yellow)

3/27/2019: \$12 Million left

• **RED**: 22 DnG, 24 LVR

• **YELLOW**: 31 DnG, 27 LVR

• **GREEN**: 12 DnG, 14 LVR

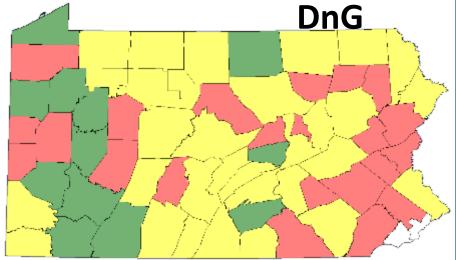


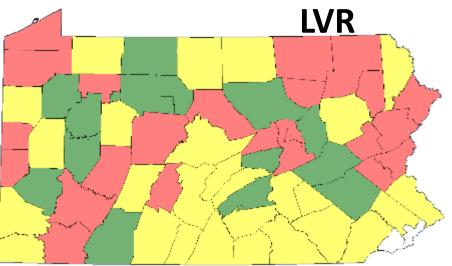
3/27/2019: \$12 Million left

• **RED**: 22 DnG, 24 LVR

• **YELLOW**: 31 DnG, 27 LVR

• **GREEN**: 12 DnG, 14 LVR



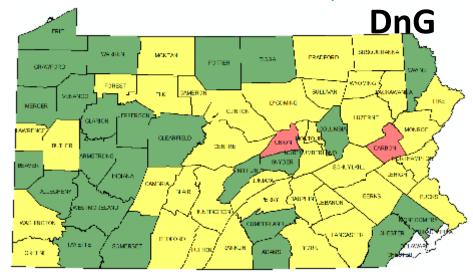


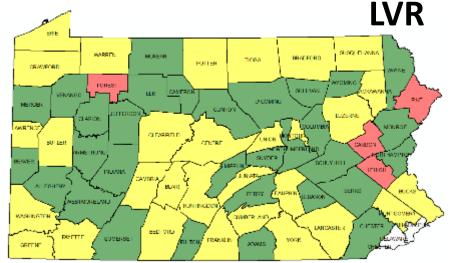
5/22/2019: \$5 Million left

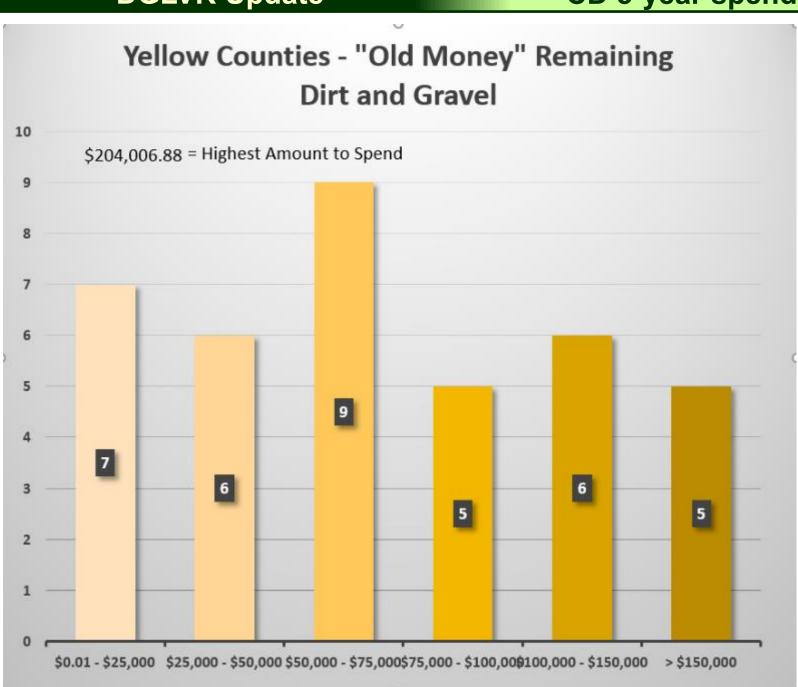
• **RED**: 2 DnG, 4 LVR

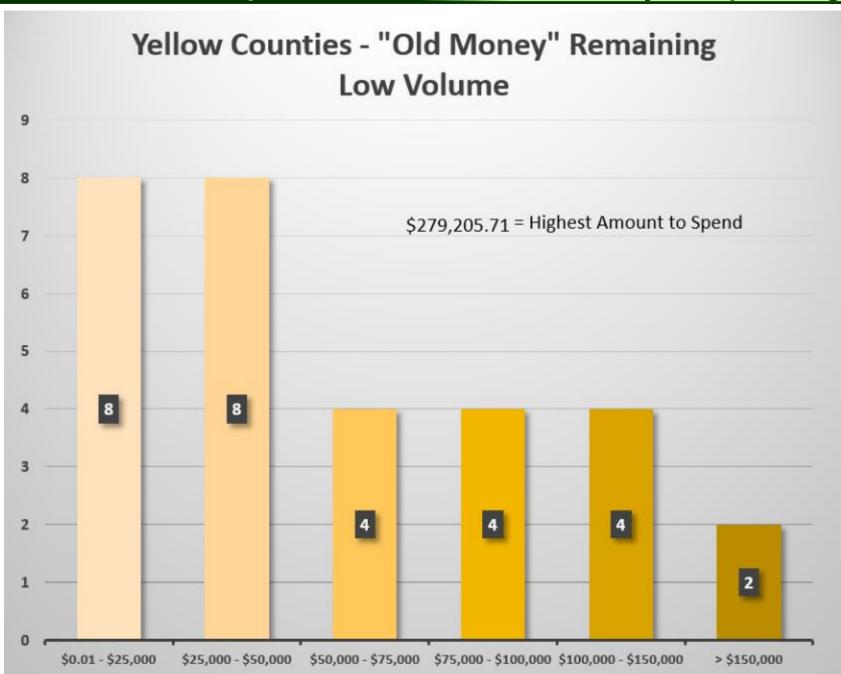
YELLOW: 38 DnG, 31 LVR

• **GREEN**: 25 DnG, 30 LVR









CD 5- Year Contract and Spending

Advice for Yellow counties

- Complete projects
- Advance payments on new projects
- Consider progress payments for projects
 - Must be for actual expenses
 - Must hold 30% until project completion

***Keep GIS up to date, don't wait until July ASR Deadline

CD 5- Year Contract and Spending

- CDs have been busy getting contracts and completing projects
- CDGRS and SCC have been busy helping with technical assistance.
- Current Projection:
 - Less than 5 counties will be ineligible for an FY 2019-20 allocation (each DnG/LVR)
 - Less than 15 counties will get allocation reductions for FY 2019-20 allocations (each DnG/LVR)